

REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE HANCOCK COUNTY SHERIFF

Calendar Year 1999

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EXECUTIVE SUMMARY

HANCOCK COUNTY RALPH D. BOZARTH, SHERIFF CALENDAR YEAR 1999 FEE AUDIT

Description of Office:

The office of the County Sheriff is mandated and regulated by state laws and regulations. The Sheriff has been charged with the responsibility of collecting taxes and providing protection to the public.

Audit Results:

The Auditor of Public Accounts has issued an unqualified opinion on the Hancock County Sheriff's financial statement for the period January 1, 1999 through December 31, 1999. An unqualified opinion is an opinion issued when the auditor, based on the audit work performed, believes the financial statement of the auditee is presented fairly in all material respects.

Based on the results of our audit, we have presented the accompanying comments and recommendations, included herein, which discuss the following areas of noncompliance:

- The Sheriff Should Have Maintained A Receipts Ledger And Disbursements Ledger As Prescribed By The State Local Finance Officer
- The Sheriff Should Have Made Deposits Weekly Or When Receipts Exceed \$200

Statement of Receipts, Disbursements, and Excess Fees:

The financial statement of the Hancock County Sheriff for calendar year 1999 reflects excess fees of \$41,857, which have been paid to the county.

Notes to the Financial Statement:

The Sheriff maintains a Law Enforcement Fund for law enforcement and drug related receipts and expenditures. The balance of the fund on January 1, 1999 was \$10,102. Receipts consisting of interest and drug forfeitures were \$1,136 for calendar year 1999. Disbursements, which were for the purchase, training, and transportation of a drug dog, were \$5,358 for calendar year 1999. The balance at December 31, 1999 was \$5,880.

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Edward B. Hatchett, Jr. Auditor of Public Accounts

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Mike Haydon, Secretary, Revenue Cabinet
Honorable Jack B. McCaslin, Hancock County Judge/Executive
Honorable Ralph D. Bozarth, Hancock County Sheriff
Members of the Hancock County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of receipts, disbursements, and excess fees of the County Sheriff of Hancock County, Kentucky, for the year ended December 31, 1999. This financial statement is the responsibility of the County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with generally accepted auditing standards, <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for County Fee Officials</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Sheriff's office is required to prepare the financial statement on a prescribed basis of accounting that demonstrates compliance with the cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than generally accepted accounting principles. This cash basis system does not require the maintenance of a general fixed asset group or general long-term debt group of accounts. Accordingly, the accompanying financial statement is not intended to present financial position and results of operations in conformity with generally accepted accounting principles.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and excess fees of the County Sheriff for the year ended December 31, 1999, in conformity with the basis of accounting described above.

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Mike Haydon, Secretary, Revenue Cabinet
Honorable Jack B. McCaslin, Hancock County Judge/Executive
Honorable Ralph D. Bozarth, Hancock County Sheriff
Members of the Hancock County Fiscal Court

Based on the results of our audit, we have presented the accompanying comments and recommendations, included herein, which discusses the following areas of noncompliance:

- The Sheriff Should Have Maintained A Receipts Ledger And Disbursements Ledger As Prescribed By The State Local Finance Officer
- The Sheriff Should Have Made Deposits Weekly Or When Receipts Exceed \$200

In accordance with <u>Government Auditing Standards</u>, we have also issued a report dated August 8, 2000, on our consideration of the County Sheriff's compliance with certain laws and regulations and internal control over financial reporting.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - August 8, 2000

HANCOCK COUNTY RALPH D. BOZARTH, SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES

Calendar Year 1999

Receipts

State Fees For Services: Finance and Administration Cabinet Cabinet For Human Resources Revenue Cabinet	\$ 1,110 1,324 461	\$ 2,895
Circuit Court Clerk: Sheriff Security Service Fines and Fees Collected	\$ 6,025 1,861	7,886
Fiscal Court		1,735
County Clerk - Delinquent Taxes		267
Commission On Taxes Collected		105,067
Fees Collected For Services: Auto Inspections Accident and Police Reports Serving Papers Carrying Concealed Deadly Weapon Permits	\$ 4,095 488 4,805 2,835	12,223
Other: Reimbursements Canine Donations Miscellaneous Add on Fees	\$ 386 25 738 6,251	7,400
Interest Earned		2,697
Borrowed Money: State Advancement		46,098
Gross Receipts (Carried Forward)		\$ 186,268

HANCOCK COUNTY RALPH D. BOZARTH, SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES Calendar Year 1999 (Continued)

Gross Receipts (Brought Forward)		\$ 186,268
<u>Disbursements</u>		
Operating Disbursements:		
Personnel Services-		
Deputies' Salaries	\$ 21,089	
Contracted Services-		
Advertising	974	
Vehicle Maintenance and Repairs	100	
Materials and Supplies-		
Office Materials and Supplies	2,944	
Uniforms	5,454	
Departmental Equipment and Supplies	4,823	
Auto Expense-		
Mileage	534	
Other Charges-		
Conventions and Travel	55	
Dues	350	
Postage	2,194	
Training	3,669	
Carrying Concealed Deadly Weapon Permits	1,950	
Prisoner and Patient Transport	1,348	
Canine Unit	1,190	
Miscellaneous	2,126	
Borrowed Money:		
State Advancement	 46,098	
Total Disbursements		94,898
Net Receipts		\$ 91,370
Less: Statutory Maximum		 49,513
Excess Fees Due County for Calendar Year 1999		\$ 41,857
Payments to County Treasurer:		•
April 10, 2000	\$ 40,869	
August 8, 2000	 988	41,857
Balance Due at Completion of Audit		\$ 0

HANCOCK COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 1999

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

B. Basis of Accounting

The financial statement has been prepared on a cash basis of accounting pursuant to KRS 68.210 as recommended by the State Local Finance Officer. Revenues and related assets are generally recognized when received rather than when earned. Certain expenses are recognized when paid rather than when a liability is incurred, including capital asset purchases. Certain other expenses are recognized when a revenue and the related asset can be associated with a corresponding liability due another governmental entity.

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 7.28 percent.

HANCOCK COUNTY NOTES TO FINANCIAL STATEMENT December 31, 1999 (Continued)

Note 2. Employee Retirement System (Continued)

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

Note 3. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, and (c) an official record of the depository institution. These requirements were met, and as of December 31, 1999, the Sheriff's deposits were fully insured or collateralized at a 100% level with collateral of either pledged securities held by the Sheriff's agent in the Sheriff's name, or provided surety bond which named the Sheriff as beneficiary/obligee on the bond.

Note 4. Sheriff's Law Enforcement Fund

The Sheriff maintains a Law Enforcement Fund for law enforcement and drug related receipts and expenditures. The balance of the fund on January 1, 1999 was \$10,102. Receipts consisting of interest and drug forfeitures were \$1,136 for calendar year 1999. Disbursements, which were for the purchase, training, and transportation of a drug dog, were \$5,358 for calendar year 1999. The balance at December 31, 1999 was \$5,880.



HANCOCK COUNTY RALPH D. BOZARTH, SHERIFF COMMENTS AND RECOMMENDATIONS

Calendar Year 1999

1) The Sheriff Should Have Maintained A Receipts Ledger And Disbursements Ledger As Prescribed By The State Local Finance Officer

During our audit, we noted that the Sheriff did not maintain a receipts ledger or disbursements ledger. The uniform system of accounts, established under the authority of KRS 68.210, requires the Sheriff to maintain a receipts and a disbursements ledger. Lack of these ledgers causes a breakdown in the audit trail. We recommend the Sheriff implement these ledgers into his existing accounting system in order to be in compliance with KRS 68.210.

Sheriff's Response:

Recommendation has been noted and corrected by implementing new computer accounting program.

2) The Sheriff Should Have Made Deposits Weekly Or When Receipts Exceed \$200

During our test of receipts and proof of cash, we noted that deposits were not being made on a weekly basis. Except for state advancements and tax commissions, deposits were made monthly. Following good accounting practices would result in more timely deposits. We recommend the Sheriff begin making deposits weekly or when receipts exceed \$200 in order to protect the Sheriff against possible loss due to theft or catastrophe.

Sheriff's Response:

Recommendation has been noted and corrected.

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REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



Edward B. Hatchett, Jr. Auditor of Public Accounts

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

Honorable Jack B. McCaslin, Hancock County Judge/Executive Honorable Ralph D. Bozarth, Hancock County Sheriff Members of the Hancock County Fiscal Court

We have audited the Hancock County Sheriff's financial statement as of December 31, 1999, and have issued our report thereon dated August 8, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Hancock County Sheriff's financial statement as of December 31, 1999, is free of material misstatement, we performed tests of its compliance with certain provisions of laws and regulations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under <u>Government Auditing Standards</u>, which is discussed in the comments and recommendations section, included herein.

• The Sheriff Should Have Maintained A Receipts Ledger And Disbursements Ledger As Prescribed By The State Local Financial Officer

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Hancock County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be a material weakness.

Honorable Jack B. McCaslin, Hancock County Judge/Executive
Honorable Ralph D. Bozarth, Hancock County Sheriff
Members of the Hancock County Fiscal Court
Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of The Financial
Statement Performed In Accordance With Government Auditing Standards
(Continued)

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party. However, this report, upon release by the Auditor of Public Accounts, is a matter of public record and its distribution is not limited.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - August 8, 2000